## [DISCUSSION DRAFT]

H.R.

118TH CONGRESS 1ST SESSION



## IN THE HOUSE OF REPRESENTATIVES

M\_. \_\_\_\_\_ introduced the following bill; which was referred to the Committee on

## A BILL

To [provide for grid security], and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

#### **3 SECTION 1. SHORT TITLE.**

4 This Act may be cited as the "[\_\_\_\_\_ Act of 5 2023]".

### 6 SEC. 2. [GRID SECURITY].

7 (a) IN GENERAL.—Title VIII of division Z of the
8 Consolidated Appropriations Act, 2021 (Public Law 116–
9 260) is amended—

(1) by redesignating sections 8013 through
 8015 as sections 8022 through 8024, respectively;
 and

4 (2) by inserting after section 8012 the fol-5 lowing:

## 6 "SEC. 8013. ENERGY SECTOR SECURITY RESEARCH, DEVEL7 OPMENT, AND DEMONSTRATION PROGRAM.

8 "(a) IN GENERAL.—The Secretary, in coordination 9 with the heads of appropriate Federal agencies, the Elec-10 tricity Subsector Coordinating Council, the Electric Reliability Organization, State, Tribal, local, and territorial 11 12 governments, the private sector, and other relevant stake-13 holders, shall carry out a research, development, and demonstration program to protect the electric grid and energy 14 15 systems, including assets connected to the distribution, subtransmission and transmission grids, and associated 16 17 supply chains, from cyber and physical attacks by increasing the cyber and physical security capabilities of the en-18 19 ergy sector and accelerating the development of relevant technologies and tools. 20

21 "(b) DEPARTMENT OF ENERGY.—As part of the ini22 tiative described in subsection (a), the Secretary shall
23 award research, development, and demonstration grants
24 to—

"(1) identify cybersecurity risks to information
 technology and operational technology within, and
 impacting, the electricity sector, energy systems, and
 energy infrastructure;

5 "(2) develop methods and tools to rapidly detect
6 and mitigate cyber intrusions and cyber incidents,
7 including through the use of advanced data analytics
8 and related methods, such as intrusion detection,
9 and security information and event management sys10 tems, to validate and verify system behavior;

"(3) develop methods and tools for distributed
and collaborative cybersecurity defense and analysis
that can be deployed across the electric sector to
maximize scale and provide increased automation;

15 "(4) assess emerging cybersecurity capabilities 16 that could be applied to energy systems and develop 17 technologies that integrate cybersecurity features 18 and procedures into the design, development, and 19 management of existing and emerging grid tech-10 nologies, including renewable energy, storage, and 21 demand-side management technologies;

"(5) identify existing vulnerabilities in intelligent electronic devices, advanced analytics systems,
information systems, control and protection devices,
and distributed generation sources;

1	((6) work with relevant entities to develop algo-
2	rithms, methodologies, technologies, or other con-
3	cepts that build or retrofit cybersecurity features
4	and procedures into—
5	"(A) information and energy management
6	system devices, components, software, firmware,
7	and hardware, including distributed control and
8	management systems, and building manage-
9	ment systems;
10	"(B) data storage systems, data manage-
11	ment systems, and data analysis processes;
12	"(C) automated and manually controlled
13	devices and equipment for monitoring and con-
14	trolling the electric grid;
15	"(D) technologies used to synchronize
16	time;
17	"(E) power system delivery and end user
18	systems and devices that exchange information
19	with grid systems or respond to grid conditions,
20	including—
21	"(i) meters, phasor measurement
22	units, and other sensors;
23	"(ii) distribution automation tech-
24	nologies, smart inverters, and other grid
25	control technologies;

1	"(iii) distributed generation, energy
2	storage, and other distributed energy tech-
3	nologies;
4	"(iv) demand response technologies;
5	"(v) home and building energy man-
6	agement and control systems;
7	"(vi) electric and plug-in hybrid vehi-
8	cles and electric vehicle charging systems;
9	"(vii) electrified aerospace mobility;
10	"(viii) internet of things and the in-
11	dustrial internet of things; and
12	"(ix) other relevant devices, software,
13	firmware, and hardware; and
14	"(F) the supply chain of electric grid man-
15	agement system components;
16	"(6) develop technologies, including information
17	technologies and operational technologies, that im-
18	prove the physical security of the electric grid, in-
19	cluding remote assets;
20	((7)) integrate human factors research into the
21	design and development of advanced tools and proc-
22	esses for dynamic monitoring, detection, protection,
23	mitigation, response, and cyber situational aware-

24 ness;

5

"(8) evaluate and understand the potential con sequences of practices used to maintain the cyberse curity of information systems and intelligent elec tronic devices;

"(9) develop or expand the capabilities of exist-5 6 ing cybersecurity test beds to simulate impacts of 7 cyber attacks and combined cyber-physical attacks 8 on information systems and electronic devices, in-9 cluding by increasing access to existing and emerg-10 ing test beds for cooperative utilities, utilities owned by a political subdivision of a State, such as munici-11 pally owned electric utilities, and other relevant 12 stakeholders; and 13

"(10) develop technologies that reduce the cost
of implementing effective cybersecurity technologies
and tools, including ongoing monitoring, maintenance, and updates of these technologies and tools,
in the energy sector.

"(c) NATIONAL SCIENCE FOUNDATION.—The Director of the National Science Foundation, in coordination
with the heads of other Federal agencies as appropriate,
shall through its cybersecurity research and development
programs—

24 "(1) support basic research to advance knowl-25 edge, applications, technologies, and tools to

1	strengthen the cybersecurity of information systems
2	that support the electric grid and energy systems,
3	including interdisciplinary research in—
4	"(A) evolutionary systems, theories, mathe-
5	matics, and models;
6	"(B) economic and financial theories,
7	mathematics, and models;
8	"(C) advanced data analytical methods,
9	mathematics, computer coding, and algorithms;
10	and
11	"(D) machine learning, artificial intel-
12	ligence, and federated learning methods, mathe-
13	matics, computer coding, and algorithms; and
14	((2) support cybersecurity education and train-
15	ing focused on information systems for the electric
16	grid and energy workforce, including through the
17	Advanced Technological Education program, the
18	Cybercorps program, graduate research fellowships,
19	and other appropriate programs.
20	"(d) Department of Homeland Security
21	SCIENCE AND TECHNOLOGY DIRECTORATE.—The Sec-
22	retary of Homeland Security, acting through the Science
23	and Technology Directorate shall coordinate with the Sec-
24	retary of Energy, the private sector, and other relevant
25	stakeholders, to research existing cybersecurity tech-

1	nologies and tools used in the defense industry in order
2	to—
3	"(1) identify technologies and tools that may
4	meet civilian energy sector cybersecurity needs;
5	((2) develop a research strategy that incor-
6	porates human factors research findings to guide the
7	modification of defense industry cybersecurity tools
8	for use in the civilian sector;
9	"(3) develop a strategy to accelerate efforts to
10	bring modified defense industry cybersecurity tools
11	to the civilian market; and
12	"(4) carry out other activities the Secretary of
13	Homeland Security considers appropriate to meet
14	the goals of this subsection.
15	"SEC. 8014. GRID RESILIENCE AND EMERGENCY RESPONSE.
16	"(a) IN GENERAL.—Not later than 180 days after
17	the enactment of the Grid Security Research and Develop-
18	ment Act, the Secretary shall establish a research, devel-
19	opment, and demonstration program to enhance resilience
20	and strengthen emergency response and management per-
21	taining to the energy sector.
22	"(b) GRANTS.—The Secretary shall award grants to
23	eligible entities under subsection (d) on a competitive basis

24 to conduct research and development with the purpose of

1 improving the resilience and reliability of the electric grid2 by—

3 "(1) developing methods, data, and tools to im4 prove community and governmental preparation for
5 an emergency response to widespread, long-duration
6 electricity outages, including through the use of en7 ergy efficiency, energy storage, demand response,
8 and distributed generation technologies;

9 "(2) developing tools to help utilities and com10 munities ensure the continuous delivery of electricity
11 to critical facilities;

"(3) developing tools to better plan for crosssector dependencies among critical infrastructures
such as electricity, natural gas, telecommunications,
and transportation as they relate to cyber and physical threats, vulnerabilities, and response;

"(4) developing tools to improve coordination
between utilities and relevant Federal agencies to
enable communication, information-sharing, and situational awareness in the event of a physical or
cyber-attack on the electric grid;

"(5) developing technologies and capabilities to
withstand and manage the current and projected impact of the changing climate on energy sector infra-

9

1	structure, including extreme weather events, other
2	natural disasters, and wildfires;
3	"(6) developing technologies capable of early
4	detection of malfunctioning electrical equipment on
5	the transmission and distribution grid, including de-
6	tection of high-impedance faults, spark ignition
7	causing wildfires and risks of vegetation contact;
8	"(7) assessing upgrades and additions needed
9	to energy sector infrastructure due to projected
10	changes in the energy generation mix and energy de-
11	mand;
12	"(8) developing tools that can estimate the eco-
13	nomic, health, safety, and other impacts of wide-
14	spread, long-duration electricity outages and inter-
15	ruptions;
16	"(9) develop guidance for operational contin-
17	gency plans when time synchronization technologies,
18	are compromised; and
19	((10) developing tools and technologies to assist
20	with the planning, safe execution of, training of, and
21	safe and timely restoration of power after cyber and
22	physical attacks, natural disasters, and emergency
23	power shut offs, such as those conducted to reduce
24	risks of wildfires started by grid infrastructure.

1 "(c) Concurrent and Co-located Disasters.— 2 In carrying out the program under subsection (a), the Secretary shall support research and development on tools, 3 4 techniques, and technologies for improving electric grid 5 and energy sector safety and resilience in the event of mul-6 tiple simultaneous or co-located weather or climate events 7 leading to extreme conditions, such as extreme wind, 8 wildfires, extreme cold, and extreme heat, or natural disasters co-incident with cyberattacks. 9

10 "(d) ELIGIBLE ENTITIES.—The entities eligible to
11 receive grants under this section include—

12 "(1) an institution of higher education, which
13 includes a historically Black college or university or
14 a minority-serving institution;

15 "(2) a nonprofit organization;

16 "(3) a National Laboratory;

17 "(4) a unit of State, local, or Tribal Govern-18 ment;

19 "(5) an electric utility or electric cooperative;

20 "(6) a retail service provider of electricity;

21 "(7) a private commercial entity;

"(8) a partnership or consortium of 2 or more
entities described in paragraphs (1) through (7); and
"(9) any other entities the Secretary deems appropriate.

"(e) RELEVANT ACTIVITIES.—Grants awarded under
 subsections (b) and (c) shall include funding for research
 and development activities related to the purpose de scribed in subsections (b) and (c), including—

5 "(1) development of technologies to use distrib-6 uted energy resources, such as solar photovoltaics, 7 energy storage systems, electric vehicles, and 8 microgrids, to improve grid and critical end-user re-9 silience;

"(2) analysis of non-technical barriers to greater integration and use of technologies on the distribution grid;

"(3) analysis of past widespread, long-duration
electricity interruptions to identify common elements
and best practices for electricity restoration, prevention of future disruptions and the mitigation of impacts to electricity infrastructure;

18 "(4) development of—

"(A) advanced monitoring, analytics, operation, planning, and controls of electric grid
and interdependent systems to improve electric
grid resilience; and

23 "(B) independent verification and valida24 tion methodologies, in coordination with the
25 National Institute of Standards and Tech-

1	nology, to address the potential cybersecurity
2	vulnerabilities of electric grid systems and of
3	the technologies identified in subparagraph (A)
4	of this paragraph;
5	"(5) analysis of technologies, methods, and con-
6	cepts that can improve community resilience and
7	survivability of frequent or long-duration power out-
8	ages;
9	"(6) development of methodologies to evaluate
10	and maintain cybersecurity during restoration of en-
11	ergy sector infrastructure and operation;
12	"(7) development of advanced power delivery
13	systems controls and components to improve electric
14	grid resilience; and
15	"(8) any other relevant activities determined by
16	the Secretary.
17	"(f) Technical Assistance.—
18	"(1) IN GENERAL.—The Secretary shall provide
19	technical assistance to eligible entities for the com-
20	mercial application of technologies to improve the re-
21	silience of the electric grid and commercial applica-
22	tion of technologies to help entities develop plans for
23	preventing and recovering from various power out-
24	age scenarios at the local, regional, and State level.

1	"(2) TECHNICAL ASSISTANCE PROGRAM.—The
2	commercial application technical assistance program
3	established in paragraph $(1)$ shall include assistance
4	to eligible entities for—
5	"(A) the commercial application of tech-
6	nologies developed from the grant program es-
7	tablished in subsection (b), including coopera-
8	tive utilities and utilities owned by a political
9	subdivision of a State, such as municipally
10	owned electric utilities;
11	"(B) the development of methods to
12	strengthen or otherwise mitigate adverse im-
13	pacts on electric grid infrastructure against
14	natural hazards;
15	"(C) the use of Department data and mod-
16	eling tools for various purposes;
17	"(D) a resource assessment and analysis of
18	future demand and distribution requirements,
19	including development of advanced grid archi-
20	tectures and risk analysis;
21	((E) the development of tools and tech-
22	nologies to coordinate data across relevant enti-
23	ties to promote resilience and wildfire preven-
24	tion in the planning, design, construction, oper-

1	ation, and maintenance of transmission infra-
2	structure;
3	"(F) analysis to predict the likelihood of
4	extreme weather events to inform the planning,
5	design, construction, operation, and mainte-
6	nance of transmission infrastructure in con-
7	sultation with the National Oceanic and Atmos-
8	pheric Administration; and
9	"(G) the commercial application of rel-
10	evant technologies, such as grid enhancing tech-
11	nologies, distributed energy resources,
12	microgrids, or other energy technologies, to es-
13	tablish backup power for users or facilities af-
14	fected by emergency power shutoffs.
15	"(3) ELIGIBLE ENTITIES.—The entities eligible
16	to receive technical assistance for commercial appli-
17	cation of technologies under this subsection in-
18	clude—
19	"(A) representatives of all sectors of the
20	electric power industry, including electric utili-
21	ties, trade organizations, and transmission and
22	distribution system organizations, owners, and
23	operators;

1	"(B) State and local governments and reg-
2	ulatory authorities, including public utility com-
3	missions;
4	"(C) Tribal and Alaska Native Govern-
5	mental entities;
6	"(D) partnerships among entities under
7	subparagraphs (A) through (C);
8	"(E) regional partnerships; and
9	"(F) any other entities the Secretary
10	deems appropriate.
11	"(4) AUTHORITY.—Nothing in this subsection
12	shall authorize the Secretary to require any entity to
13	adopt any model, tool, technology, plan, analysis, or
14	assessment.
15	"SEC. 8015. BEST PRACTICES AND GUIDANCE DOCUMENTS
16	FOR ENERGY SECTOR CYBERSECURITY RE-
17	SEARCH.
18	"(a) IN GENERAL.—The Secretary, in coordination
19	with the heads of appropriate Federal agencies, the Elec-
20	tricity Subsector Coordinating Council, standards develop-
21	ment organizations, State, Tribal, local, and territorial
22	governments, the national laboratories, the private sector,
23	public utility commissions, and other relevant stake-
24	holders, shall coordinate the development of guidance doc-
25	umants for research development and demonstration ac-

1	tivities to improve the cybersecurity capabilities of the en-
2	ergy sector through participating agencies. As part of
3	these activities, the Secretary, in coordination with rel-
4	evant Federal agencies, shall—
5	"(1) facilitate stakeholder involvement to up-
6	date—
7	"(A) the Roadmap to Achieve Energy De-
8	livery Systems Cybersecurity;
9	"(B) the Report on Cybersecurity of Elec-
10	trical Distribution Systems;
11	"(C) the Cybersecurity Procurement Lan-
12	guage for Energy Delivery Systems, including
13	developing guidance for—
14	"(i) contracting with third parties to
15	conduct vulnerability testing for informa-
16	tion systems used across the energy pro-
17	duction, delivery, storage, and end use sys-
18	tems;
19	"(ii) contracting with third parties
20	that utilize transient devices to access in-
21	formation systems; and
22	"(iii) managing supply chain risks;
23	and
24	"(D) the Electricity Subsector Cybersecu-
25	rity Capability Maturity Model, including the

1	development of metrics to measure changes in
2	cybersecurity readiness;
3	"(2) develop voluntary guidance to improve dig-
4	ital forensic analysis capabilities, including—
5	"(A) developing standardized terminology
6	and normalized baseline monitoring processes;
7	"(B) utilizing human factors research to
8	develop more effective procedures for respond-
9	ing, logging, and mitigating incident events;
10	and
11	"(C) developing standardized approaches
12	to reporting and sharing cyber threat informa-
13	tion stemming from observation of cyber activ-
14	ity; and
15	"(3) work with the National Science Founda-
16	tion, Department of Homeland Security, and stake-
17	holders to develop a mechanism to anonymize, ag-
18	gregate, and share the testing results from cyberse-
19	curity test beds to facilitate technology improve-
20	ments by public and private sector researchers.
21	"(b) Best Practices.—The Secretary, in collabora-
22	tion with the Director of the National Institute of Stand-
23	ards and Technology, the Director of the Cybersecurity
24	and Infrastructure Security Agency, and the heads of

1	other appropriate Federal agencies, shall convene relevant
2	stakeholders and facilitate the development of—
3	"(1) consensus-based best practices to improve
4	cybersecurity for—
5	"(A) emerging energy technologies;
6	"(B) distributed generation and energy
7	storage technologies, and other distributed en-
8	ergy resources;
9	"(C) distributed energy resource
10	aggregators and other distributed generation
11	service providers;
12	"(D) electric vehicles and electric vehicle
13	charging stations; and
14	"(E) other technologies and devices that
15	connect to the electric grid;
16	"(2) recommended cybersecurity designs and
17	technical requirements that can be used by the pri-
18	vate sector to design and build interoperable cyber-
19	security features into technologies that connect to
20	the electric grid, including networked devices and
21	components on distribution systems; and
22	"(3) technical analysis that can be used by the
23	private sector in developing best practices for test
24	beds and test bed methodologies that will enable re-
25	producible testing of cybersecurity protections for in-

formation systems, electronic devices, and other rel evant components, software, and hardware across
 test beds.

4 "(c) REGULATORY AUTHORITY.—None of the activi5 ties authorized in this section shall be construed to author6 ize regulatory actions. Additionally, the voluntary stand7 ards developed under this section shall not duplicate or
8 conflict with mandatory reliability standards.

## 9 "SEC. 8016. VULNERABILITY TESTING AND TECHNICAL AS-

10

#### SISTANCE TO IMPROVE CYBERSECURITY.

11 "The Secretary shall—

12 "(1) coordinate with the heads of appropriate 13 Federal agencies and energy sector asset owners and 14 operators, leveraging the research facilities and ex-15 pertise of the National Laboratories, to assist enti-16 ties in developing testing capabilities by—

17 "(A) utilizing a range of methods, includ18 ing advanced control and artificial intelligence19 based algorithms, to identify vulnerabilities in
20 physical and cyber systems;

21 "(B) developing cybersecurity risk assess22 ment tools and providing analyses and rec23 ommendations to participating stakeholders;
24 and

1	"(C) working with appropriate Federal
2	agencies and stakeholders to develop methods
3	and tools to share anonymized and aggregated
4	test results to assist relevant stakeholders in
5	the energy sector, researchers, and the private
6	sector to advance cybersecurity efforts, tech-
7	nologies, and tools;
8	((2) collaborate with relevant stakeholders, in-
9	cluding public utility commissions, to—
10	"(A) identify information, research, staff
11	training, automation tools, and analytical tools
12	needed to evaluate cybersecurity issues and
13	challenges in the energy sector; and
14	"(B) facilitate the sharing of information
15	and the development of tools identified under
16	subparagraph (A); and
17	"(3) coordinate with Tribal Governments to
18	identify information, research, and analysis tools
19	needed by Tribal Governments to increase the cyber-
20	security of energy assets within their jurisdiction.
21	<b>"SEC. 8017. CYBERSECURITY EDUCATION AND WORKFORCE</b>
22	TRAINING RESEARCH AND STANDARDS.
23	"(a) IN GENERAL.—The Secretary shall support the
24	development of a cybersecurity workforce through a pro-
25	gram that—

"(1) facilitates collaboration between under-1 2 graduate and graduate students, faculty, researchers at the National Laboratories, and the private sector; 3 "(2) prioritizes science and technology in areas 4 5 relevant to the mission of the Department of Energy 6 through the design and application of cybersecurity 7 technologies for the energy sector; "(3) develops, or facilitates private sector devel-8 9 opment of, voluntary cybersecurity training and re-10 training standards, lessons, and recommendations 11 for the energy sector that minimize duplication of cybersecurity compliance training programs; and 12 13 "(4) maintains a public database of energy sec-14 tor cybersecurity education, training, and certifi-15 cation programs.

16 "(b) GRID RESILIENCE TECHNOLOGY TRAINING.— 17 The Secretary shall support the development of the grid 18 workforce through a training program that prioritizes ac-19 tivities that enhance the resilience of the electric grid and 20 energy sector infrastructure, including training on the use 21 of tools, technologies, and methods developed under the 22 grant program established in section 1311(b).

23 "(c) COLLABORATION.—In carrying out the program
24 authorized in subsection (a) and (b), the Secretary shall
25 coordinate with appropriate Federal agencies and leverage

programs and activities carried out across the Department
 of Energy, other relevant Federal agencies, institutions of
 higher education, and other appropriate entities best suit ed to provide national leadership on cybersecurity and grid
 resilience-related issues.

# 6 "SEC. 8018. INTERAGENCY COORDINATION AND STRATEGIC 7 PLAN FOR ENERGY SECTOR CYBERSECURITY 8 RESEARCH.

9 "(a) DUTIES.—The Secretary, in coordination with
10 the heads of appropriate Federal agencies and the Energy
11 Sector Government Coordinating Council, shall—

"(1) review the updated versions of the Roadmap to Achieve Energy Delivery Systems Cybersecurity and the Multi-Year Program Plan for Energy
Sector Cybersecurity to identify crosscutting energy
sector cybersecurity research needs and opportunities for collaboration among Federal agencies and
other relevant stakeholders;

19 "(2) identify interdisciplinary research, tech20 nology, and tools that can be applied to cybersecu21 rity challenges in the energy sector;

"(3) identify technology transfer opportunities
to accelerate the development and commercial application of novel cybersecurity technologies, systems,
and processes in the energy sector; and

"(4) develop a coordinated Interagency Strategic Plan for research to advance cybersecurity capabilities used in the energy sector that builds on the Roadmap to Achieve Energy Delivery Systems in Cybersecurity and the Multi-Year Program Plan for

6 Energy Sector Cybersecurity.

1

2

3

4

5

7 "(b) INTERAGENCY STRATEGIC PLAN.—

8 "(1) SUBMITTAL.—The Interagency Strategic 9 Plan developed under subsection (a)(4) shall be sub-10 mitted to Congress and made public within 12 11 months after the date of enactment of the Grid Se-12 curity Research and Development Act.

13 "(2) CONTENTS.—The Interagency Strategic
14 Plan shall include—

"(A) an analysis of how existing cybersecurity research efforts across the Federal Government are advancing the goals of the Roadmap
to Achieve Energy Delivery Systems Cybersecurity and the Multi-Year Program Plan for Energy Sector Cybersecurity;

21 "(B) recommendations for research areas
22 that may advance the cybersecurity of the en23 ergy sector;

24 "(C) an overview of existing and proposed25 public and private sector research efforts that

1	address the topics outlined in paragraph (3);
2	and
3	"(D) an overview of needed support for
4	workforce training in cybersecurity for the en-
5	ergy sector.
6	"(3) CONSIDERATIONS.—In developing the
7	Interagency Strategic Plan, the Secretary, in coordi-
8	nation with appropriate Federal agencies and the
9	Energy Sector Government Coordinating Council,
10	shall consider—
11	"(A) opportunities for human factors re-
12	search to improve the design and effectiveness
13	of cybersecurity devices, technologies, tools,
14	processes, and training programs;
15	"(B) contributions of other disciplines to
16	the development of innovative cybersecurity pro-
17	cedures, devices, components, technologies, and
18	tools;
19	"(C) opportunities for technology transfer
20	programs to facilitate private sector develop-
21	ment of cybersecurity procedures, devices, com-
22	ponents, technologies, and tools for the energy
23	sector;
24	"(D) broader applications of the work done
25	by relevant Federal agencies to advance the cy-

1	bersecurity of information systems and data
2	analytics systems for the energy sector; and
3	"(E) activities called for in the Federal cy-
4	bersecurity research and development strategic
5	plan required by section $201(a)(1)$ of the Cy-
6	bersecurity Enhancement Act of $2014$ (15)
7	U.S.C. 7431(a)(1)).
8	"(c) Participation.—For the purposes of carrying
9	out this section, the Energy Sector Government Coordi-

10 nating Council shall include representatives from Federal
11 agencies with expertise in the energy sector, information
12 systems, data analytics, cyber and physical systems, engi13 neering, human factors research, human-machine inter14 faces, high performance computing, advanced data analyt15 ical methods, or other disciplines considered appropriate
16 by the Council Chair.

#### 17 "SEC. 8019. REPORT TO CONGRESS.

18 "(a) STUDY.—The Secretary, in collaboration with 19 the National Institute of Standards and Technology, other 20 Federal agencies, and energy sector stakeholders, in order 21 to provide recommendations for additional research, devel-22 opment, demonstration, and commercial application activi-23 ties, shall conduct a study that—

1	"(1) analyzes processes, operational procedures,
2	and other factors common among physical and cyber
3	attacks;
4	((2)) identifies areas where human behavior
5	plays a critical role in maintaining or compromising
6	the security of a system;
7	"(3) recommends—
8	"(A) changes to the design of devices,
9	human-machine interfaces, technologies, tools,
10	processes, or procedures to optimize security
11	that do not require a change in human behav-
12	ior; and
13	"(B) training techniques to increase the
14	capacity of employees to actively identify, pre-
15	vent, or neutralize the impact of physical and
16	cyber attacks;
17	"(4) evaluates existing engineering and tech-
18	nical design criteria and guidelines that incorporate
19	human factors research findings, and recommend
20	criteria and guidelines for cybersecurity tools that
21	can be used to develop display systems for cyberse-
22	curity monitoring, such as alarms, user-friendly dis-
23	plays, and layouts;
24	((5) evaluates the physical and cybersecurity

25 risks and benefits of various design and architecture

1	options for energy sector systems, networked grid
2	systems and components, and automation systems,
3	including consideration of—
4	"(A) designs that include both digital and
5	analog control devices and technologies;
6	"(B) different communication technologies
7	used to transfer information and data between
8	control system devices, technologies, and system
9	operators;
10	"(C) automated and human-in-the-loop de-
11	vices and technologies;
12	"(D) programmable versus nonprogram-
13	mable devices and technologies;
14	"(E) increased redundancy using dissimilar
15	cybersecurity technologies; and
16	"(F) grid architectures that use autono-
17	mous functions to limit control vulnerabilities;
18	"(6) recommend methods or metrics to docu-
19	ment changes in risks associated with system de-
20	signs and architectures; and
21	"(7) identifies cost-effective opportunities to im-
22	prove physical cybersecurity.
23	"(b) CONSULTATION.—In conducting the study, the
24	Secretary shall consult with energy sector stakeholders,

academic researchers, the private sector, and other rel evant stakeholders.

"(c) REPORT.—Not later than 24 months after the
date of enactment of the Grid Security Research and Development Act, the Secretary shall submit the study to the
Committee on Science, Space, and Technology of the
House of Representatives and the Committee on Energy
and Natural Resources of the Senate.

## 9 "SEC. 8020. CRITICAL INFRASTRUCTURE RESEARCH AND 10 CONSTRUCTION.

"(a) IN GENERAL.—The Secretary shall carry out a
program of research, development, and demonstration of
technologies and tools to help ensure the resilience and
security of critical grid infrastructures.

"(b) CRITICAL INFRASTRUCTURE DEFINED.—In this
section, the term 'critical infrastructure' means infrastructure that the Secretary determines to be vital to socioeconomic activities such that, if destroyed or damaged,
such destruction or damage could cause substantial disruption to such socioeconomic activities.

"(c) COORDINATION.—In carrying out the program
under subsection (a), the Secretary shall leverage expertise
and resources of and facilitate collaboration and coordination between—

"(1) relevant programs and activities across the
 Department;

- 3 "(2) the Department of Defense; and
- 4 "(3) the Department of Homeland Security.

5 "(d) ENERGY SECTOR CRITICAL INFRASTRUCTURE TEST FACILITY.—In carrying out the program under sub-6 7 section (a), the Secretary, in consultation with other ap-8 propriate Federal agencies, shall establish and operate an 9 Energy Sector Critical Infrastructure Test Facility (re-10 ferred to in this section as the 'Test Facility') that allows for scalable physical and cyber performance testing to be 11 12 conducted on industry-scale energy sector critical infra-13 structure systems. This facility shall include a focus on— 14 "(1) cybersecurity test beds; and

15 "(2) electric grid test beds.

16 "(e) SELECTION.—The Secretary shall select the 17 Test Facility under this section on a competitive, merit-18 reviewed basis. The Secretary shall consider applications 19 from National Laboratories, institutions of higher edu-20 cation, multi-institutional collaborations, and other appro-21 priate entities.

"(f) DURATION.—The Test Facility established
under this section shall receive support for a period of not
more than 5 years, subject to the availability of appropriations.

"(g) RENEWAL.—Upon the expiration of any period
 of support of the Test Facility, the Secretary may renew
 support for the Test Facility, on a merit-reviewed basis,
 for a period of not more than 5 years.

5 "(h) TERMINATION.—Consistent with the existing 6 authorities of the Department, the Secretary may termi-7 nate the Test Facility for cause during the performance 8 period.

#### 9 "SEC. 8021. DEFINITIONS.

10 "In this title:

"(1) CYBERSECURITY.—The term 'cybersecurity' means protecting an information system or information that is stored on, processed by, or
transiting an information system from a cybersecurity threat or security vulnerability.

16 "(2) CYBERSECURITY THREAT.—The term 'cy17 bersecurity threat' has the meaning given the term
18 in section 102 of the Cybersecurity Information
19 Sharing Act of (6 U.S.C. 1501).

20 "(3) DEPARTMENT.—The term 'Department'
21 means the Department Of Energy.

"(4) ELECTRICITY SUBSECTOR COORDINATING
COUNCIL.—The term 'Electricity Subsector Coordinating Council' means the self-organized, self-governed council consisting of senior industry represent-

atives to serve as the principal liaison between the
 Federal Government and the electric power sector
 and to carry out the role of the Sector Coordinating
 Council as established in the National Infrastructure
 Protection Plan for the electricity subsector.

6 "(5) ENERGY SECTOR GOVERNMENT COORDI-7 NATING COUNCIL.—The term 'Energy Sector Gov-8 ernment Coordinating Council' means the council 9 consisting of representatives from relevant Federal 10 Government agencies to provide effective coordina-11 tion of energy sector efforts to ensure a secure, reli-12 able, and resilient energy infrastructure and to carry out the role of the Government Coordinating Council 13 14 as established in the National Infrastructure Protec-15 tion Plan for the energy sector.

"(6) HISTORICALLY BLACK COLLEGE OR UNIVERSITY.—The term 'historically Black college or
university' has the meaning given the term 'part B
institution' in section 322(2) of the Higher Education Act of 1965 (29 U.S.C. 106(2)).

21 "(7) HUMAN FACTORS RESEARCH.—The term
22 'human factors research' means research on human
23 performance in social and physical environments,
24 and on the integration and interaction of humans

with physical systems and computer hardware and
 software.

"(8) HUMAN-MACHINE INTERFACES.—The term 3 'human-machine interfaces' means technologies that 4 5 present information to an operator or user about the 6 state of a process or system, or accept human in-7 structions to implement an action, including visual-8 ization displays such as a graphical user interface. "(9) INFORMATION SYSTEM.—The term 'infor-9 10 mation system'— "(A) has the meaning given the term in 11 section 102 of the Cybersecurity Information 12 13 Sharing Act of 2015 (6 U.S.C. 1501); and 14 "(B) includes operational technology, infor-15 mation technology, and communications. "(10) MINORITY-SERVING INSTITUTION.—The 16 17 term 'minority-serving institution' means an eligible 18 institution under section 371(a) of the Higher Edu-19 cation Act of 1965 (20 U.S.C. 1067q(a)). 20 "(11) NATIONAL LABORATORY.—The term 'na-21 tional laboratory' has the meaning given the term in 22 section 2 of the Energy Policy Act of 2005 (42) 23 U.S.C. 15801). 24 SECRETARY.—The 'Secretary' ((12))term 25 means the Secretary of Energy.

"(13) SECURITY VULNERABILITY.—The term
 'security vulnerability' has the meaning given the
 term in section 102 of the Cybersecurity Information
 Sharing Act of 2015 (6 U.S.C. 1501).

5 "(14) TRANSIENT DEVICES.—The term 'tran-6 sient devices' means removable media, including 7 floppy disks, compact disks, USB flash drives, exter-8 nal hard drives, mobile devices, and other devices 9 that utilize wireless connections.

"(15) LONG-DURATION.—The term 'long-duration' refers to an event lasting longer than 24 hours.
"(16) INTERNET OF THINGS.—The term 'internet of things' means the network of devices that
contain the hardware, software, firmware, and actuators which allow the devices to connect, interact,
and freely exchange data and information.

17 "(17) INDUSTRIAL INTERNET OF THINGS.—The
18 term 'industrial internet of things' means the sen19 sors, instruments, machines, and other devices that
20 are networked together and use Internet connectivity
21 to enhance industrial and manufacturing business
22 processes and applications.".

23 (b) CONFORMING AMENDMENTS.—Section 101(b) of
24 division Z of the Consolidated Appropriations Act, 2021

34

2 tents-3 (1) in the matter relating to 8013, by striking "8013" and inserting "8022"; 4 (2) in the matter relating to 8014, by striking 5 "8014" and inserting "8023"; 6 7 (3) in the matter relating to 8015, by striking "8015" and inserting "8024"; and 8 9 (4) by adding after the matter relating to sec-10 tion 8012 the following: "Sec. 8013. Energy sector security research, development, and demonstration program. "Sec. 8014. Grid resilience and emergency response. "Sec. 8015. Best practices and guidance documents for energy sector cybersecurity research. "Sec. 8016. Vulnerability testing and technical assistance to improve cybersecurity. "Sec. 8017. Cybersecurity education and workforce training research and standards. "Sec. 8018. Interagency coordination and strategic plan for energy sector cybersecurity research. "Sec. 8019. Report to congress. "Sec. 8020. Critical infrastructure research and construction. "Sec. 8021. Definitions.".

1

(Public Law 116-260) is amended in the table of con-